

**Draft Siem Reap Angkor Action Plan
APLC/CONF/2024/WP.23**

**List of proposed amendments
25 November 2024**

For any matter relating to the *Draft Siem Reap Angkor Action Plan*, the *Siem Reap Declaration for a Mine-Free World* and the *Proposals regarding the Convention's Meeting programme and machinery 2025 – 2029*, please contact the Fifth Review Conference's Secretary-General, H.E. Ly Panharith, at lypanharith@cmaa.gov.kh

The Secretariat will correct typographical errors throughout.

I. Introduction

Paragraph 2

Amend paragraph 2 to read:

The States Parties remain deeply concerned about the continued presence and new large-scale use of anti-personnel mines, including those of an improvised nature, in new and protracted armed conflicts that annually kill and injure thousands of people around the world and recall that ~~no States Parties have undertaken nevery~~, under any circumstance, ~~can lawfully to~~ use anti-personnel mines. ~~In this regard,~~ the States Parties reaffirm their unwavering commitment to end the suffering and casualties caused by anti-personnel mines for all people for all time. In doing so, States Parties will spare no effort in promoting and strengthening the norm established by the Convention, take individual and joint action to condemn the use of anti-personnel mines by any actor, anywhere, under any circumstances, take all possible measures to end such use. ~~States Parties will also,~~ intensify their cooperative implementation efforts, and work together towards the substantive reduction in the number of mine-affected States Parties over the life of the *Siem Reap–Angkor Action Plan 2025-2029*.

Paragraph 4

Amend paragraph 4 to read:

The *Siem Reap–Angkor Action Plan* provides a road map for States Parties in the implementation and universalization of the Convention leading to the Sixth Review Conference in 2029. The *Plan* and its accompanying indicators build on the achievements of the Nairobi, Cartagena, Maputo, and Oslo Action Plans. The road map provided is based on best practice and incorporates the wealth of experience, expertise, and lessons learnt since the Convention's entry into force 25 years ago for different national contexts, including during peacetime and armed conflict.

II. Best Practices in Implementation

Paragraph 7

Amend paragraph 7 to read:

Since the entry into force of the Convention, the States Parties have identified best practices that are key to the successful implementation of the Convention, including the following:

- strong national ownership¹;
- inclusion and meaningful participation of mine survivors in all areas of the Convention's implementation
- sustainable national capacities;
- evidence-based, costed, context-specific, and time-bound national strategies and work plans;
- efficient use of available resources, including through maintaining-ensuring National Mine Action Standards (NMAS) are up to date, in line with International Mine Action Standards (IMAS);
- integration and mainstreaming consideration for gender, age, and disability and the diverse needs and experiences of people in affected communities, including mine survivors;
- integration of climate and environmental considerations;
- effective partnership, coordination, cooperation, and regular dialogue between stakeholders to foster a conducive environment for implementation, including through the removal of logistic and administrative barriers to implementation and strengthening of cooperation and assistance;
- strengthened localisation efforts to support the sustainability of interventions;
- Annually providing annual transparency reports for the Convention ensuring transparency and the exchange of high-quality information on implementation;
- accurate and up-to-date, nationally managed, national information management systems;
- effective functioning of the Convention's implementation machinery, including the work of the President, Committees, and the support provided by the Implementation Support Unit (ISU) and the holding of Meetings of the States Parties; and
- integration of technological advancements to enhance the efficiency, safety, and speed of implementation of the Convention.

Paragraph 8:

Amend paragraph 8 to read:

Recognising these best practices, the States Parties will pursue the following cross-cutting actions, as appropriate:

Action#1

Amend action to read:

Demonstrate high levels of national ownership, including by integrating Convention implementation activities into national development plans and budgets, poverty reduction strategies, humanitarian response plans, national strategies on health and mental health, the promotion of gender equality and women empowerment and for the inclusion of persons with disabilities, climate change adaptation plans, environmental protection and improvement strategies and/or disaster risk reduction, as appropriate, and strengthen partnerships and coordinate Convention implementation activities with relevant humanitarian, peacebuilding, climate, environmental, development, health, disability, and human rights sectors.

Action#1, indicator 1

Amend indicator to read:

Percentage of affected States Parties that report integrating Convention implementation activities into: national development plans and budgets, poverty reduction strategies, humanitarian response plans,

¹ The States Parties have defined-recognised national ownership as entailing the following: 'maintaining interest at a high level in fulfilling Convention obligations and addressing challenges; empowering and providing relevant state entities with the human, financial and material capacity to carry out their obligations under the Convention; articulating the measures its state entities undertake to implement relevant aspects of the Convention in the most inclusive, efficient and expedient manner possible and plans to overcome any challenges that need to be addressed; and, making a regular significant national financial commitment to the state's programmes to implement the Convention'.

and national strategies on health and mental health, the promotion of gender equality and women empowerment and for the inclusion of persons with disabilities, climate change adaptation plans, environmental protection, and improvement strategies and/or disaster risk reduction.

III. Universalization

Paragraph 9

Amend paragraph 9 to read:

The States Parties have established a strong norm against the use, production, stockpiling, and transfer of anti-personnel mines. While the norm established by the Convention is widely adhered to, even by most States not party to the Convention, the continued and increased use of anti-personnel mines and their severe humanitarian impact constitute a grave concern. This also highlights the urgency of strengthening efforts to promote a collective and coordinated approach to the universalization of the Convention and, reinforcement of its norms, ~~condemnation of the use of anti-personnel mines by any actor, anywhere, under any circumstances, and for taking all possible measures to end such use.~~ The Convention has also established key mechanisms for international cooperation and assistance to support universalization efforts. The States Parties will take the following actions:

Action #12

Amend Action #12 to read:

Intensify efforts to promote universal observance of the Convention's norms and objectives in a concerted and sustained manner, including through political and military-to-military dialogue with States not party, strongly condemn ~~and denounce violations of these norms~~ the use of anti-personnel mines by any actor anywhere, and take appropriate steps to end the use, stockpiling, production, and transfer of anti-personnel mines by any actor, including by armed non-state actors, under ~~circumstance~~ any circumstances.

IV. Stockpile Destruction and Retention of Anti-Personnel Mines

Paragraph 10

Amend paragraph 10 to read:

Great progress has been made in the destruction of stockpiled anti-personnel mines. The States Parties acknowledge the importance of ensuring the destruction of all stockpiled anti-personnel mines as soon as possible in the realization of the Convention's humanitarian objectives. To ensure that all stockpiled anti-personnel mines are expeditiously destroyed in line with Article 4 of the Convention and ensure continued and strengthened transparency and accountability concerning retained anti-personnel mines under Article 3, the number of which shall not exceed the minimum number absolutely necessary for permitted purposes, States Parties will take the following actions:

Action #13

Amend Action #13 to read:

Following the entry into force of the Convention, develop a realistic, costed and time-bound plan with clear milestones for the fulfilment of Article 4 as soon as possible and within deadline, regularly inform States Parties on progress made and remaining challenges in implementation, secure and regularly account for stockpiled anti-personnel mines and ensure that destruction methods align with international standards for the protection of public health and the environment.

Action #13, indicators:

Add a third indicator which reads as follows:

Percentage of States Parties with stockpile destruction obligations that report on securing and accounting of stockpiled anti-personnel mines.

Action #15

Amend Action #15 to read:

States Parties that discover previously unknown stockpiles, including stockpiles of anti-personnel mines of an improvised nature, will inform the President of their discovery and plans for the destruction of these stockpiled anti-personnel mines as soon as possible, and ensure their destruction as a matter of urgent priority, in an environmentally responsible manner in accordance with the Convention and IMAS, no later than six months after their discovery.

Action #16

Amend Action #16 to read:

Annually review the number of anti-personnel mines retained for permitted purposes under Article 3 to ensure that they do not exceed the minimum number absolutely necessary, destroy as soon as possible all anti-personnel mines that exceed that number, report annually on their use and planned use and on their destruction, secure and regularly account for retained anti-personnel mines, explore alternatives to using live anti-personnel mines, and report annually on all of these efforts.

Action #16, indicators

Add a fourth indicator which reads as follows:

Percentage of States Parties with stockpile destruction obligations that report on securing and accounting of retained anti-personnel mines.

V. Survey and Clearance of Mined Areas

Paragraph 11

Amend paragraph 11 to read:

While considerable progress has been achieved in identifying and addressing mined areas, States Parties have recognised that accelerating the implementation of Article 5, including through the application of evidence-based land release methodologies and improved planning, prioritisation, and resource mobilisation provides the greatest contribution to reducing human suffering and for protecting people from the risk posed by anti-personnel mines and other explosive ordnance. Efforts to establish a baseline and the development of evidence-based, costed, context-specific, and time-bound plans for survey, clearance, and mine risk education and reduction activities are essential and should be reported even where full survey and clearance may not be possible including in situations of armed conflict. This includes enhancing cooperation to meet the humanitarian aims of the Convention, including in disputed areas. In their efforts to address all remaining anti-personnel mine contamination, including contamination by anti-personnel mines of an improvised nature, affected States Parties will take the following actions:

Action#20

Amend Action #20 to read:

States Parties affected by anti-personnel mines of an improvised nature (~~including victim-activated~~ improvised explosive devices (IEDs)) which meet the definition of an anti-personnel mine) will apply all provisions and obligations under the Convention to such contamination including during survey and clearance in fulfilment of Article 5 and when reporting in fulfilment of Article 7.

Action#23

Amend Action #23 to read:

Ensure that requests for extensions of Article 5 deadlines contain detailed, evidence-based, costed, context-specific, and multi-year work plans for survey, clearance, and mine risk education for the extension period in line with the decisions of States Parties concerning the extension request process- and -eEnsure consideration for gender, age, disability, the diverse needs and experiences of people in affected communities including mine survivors, climate, and the environment. ~~in line with the decisions of States Parties concerning the extension request process taking into consideration national circumstances.~~

VI. Mine Risk Education and Reduction

Paragraph 12

Amend paragraph 12 to read:

In addition to clearance operations, providing mine risk education and other risk reduction programmes to populations currently or anticipated to be at-risk is a primary means of preventing injuries and fatalities. Mine risk education and reduction programmes may be among the few interventions feasible in emergencies, armed conflict, and other scenarios where access is restricted making them a vital component of frontline mine action responses. Given this context, it is essential to deliver effective, context-specific mine risk education and reduction programs that consider gender, age, and disability while addressing the diverse needs and experiences of affected communities including mine survivors. Furthermore, these programmes ~~must-should~~ also account for additional risks posed by mines in the context of conflict, climate change, environmental degradation, and population movements. In this regard, affected States Parties will take the following actions:

Action #27

Amend Action #27 to read:

Provide context-specific mine risk education and reduction programmes that are tailored to the threat encountered by the population and prioritise people most at risk by ensuring that these programmes are developed on an analysis of available casualty and contamination data, climate and environmental risk, an understanding of the affected population's behaviour, risk pattern and coping mechanisms, and, wherever possible, anticipated population movements. Ensure that such programmes are sensitive to gender, age, disability and take the diverse needs and experiences of people in affected communities into account.

Action #29

Amend Action #29 to read:

Report on the implementation of mine risk education programmes, including information on how priorities were established, methodologies used, challenges faced, and results achieved and include information disaggregated by gender, ~~and~~ age, disability, and other diverse needs and experiences of mine affected communities. ~~other relevant factors.~~

VII.Victim Assistance

Introduction

Amend Introduction to read:

States Parties remain committed to ensuring the full, equal, and effective participation of mine ~~and other explosive ordnance~~ victims in society based on respect for human rights, gender equality, equity, and diverse needs, inclusion, and non-discrimination. To be effective and sustainable, victim assistance needs to be integrated into broader national policies, plans, budgets, and legal frameworks relating to the rights of persons with disabilities and to rehabilitation, health, mental health, education, employment, development, and poverty reduction in support of the realisation of the Sustainable Development Goals, as well as the Women, Peace, and Security agenda. States Parties with victims in areas under their jurisdiction or control will endeavour to do their utmost to provide appropriate, affordable, inclusive, and accessible services to mine ~~and explosive ordnance~~ victims and their families on an equal basis with others considering local, national, and regional circumstances and to ensure victims and their representative organisations are consulted on the development and implementation of such services. In this regard, States Parties will take the following actions:

Action #30

Amend Action #30 to read:

Ensure that a relevant government entity in affected States Parties is assigned as the focal point to coordinate victim assistance and oversee and enhance the integration of victim assistance activities into broader national policies, plans, budgets, and legal frameworks to ensure its sustainability, including following Article 5 completion. The focal point will work with relevant national entities, survivors and their representative organisations, and other relevant stakeholders to develop a national specific, measurable, realistic, and time-bound disability action plan. The plan should be inclusive of the needs and rights of mine and other explosive ordnance victims and ensure consideration for gender, age, and disability among others. The focal point is to monitor and report on the plan's inclusive implementation.

Action#33

Amend Action #33 to read:

Provide effective and efficient context-specific emergency medical care to new casualties and improve national capacity through training, including on psychosocial first care, specialized training for health professionals and ~~such as~~ layperson first responder training in affected communities and ensure that mine and other explosive ordnance survivors have access to health services including in rural and remote areas.

Action #36

Amend Action #36 to read:

Ensure mine ~~and other explosive ordnance~~-victims have access to psychological and psychosocial support services including to mental health, peer-to-peer support, community support, and other available services. Increase national capacity in mental health and psychological support and peer-to-peer support to address all needs, including in situations of emergencies.

Action #37

Amend Action #37 to read:

Strengthen efforts to meet the social and economic inclusion needs of mine ~~and other explosive ordnance~~-victims by ensuring their access to education, capacity-building, employment referral services, finance institutions/services, business development services, rural development, vocational training and social protection programmes, including in rural and remote areas.

Action #37, indicator 1

Amend indicator to read:

Percentage of affected States Parties that report on efforts to remove barriers to the social and economic inclusion of mine ~~and other explosive ordnance~~-survivors and affected families.

Action #38

Amend Action #38 to read:

Ensure that relevant national emergency/humanitarian response and preparedness plans ~~provide for~~integrate the safety and protection of mine ~~and other explosive ordnance~~-survivors and populations in affected communities in situations of risk. This includes situations of armed conflict, humanitarian emergencies, and natural disasters in line with the Convention on the Rights of Persons with Disabilities, other relevant international humanitarian and human rights law, and international guidelines.

Action #38, indicators

Amend indicators to read:

1. Percentage of affected States Parties that report integrating the safety and protection of mine ~~and other explosive ordnance~~-survivors in their emergency/humanitarian response and preparedness plans.
2. Percentage of affected States Parties that report on mine ~~and other explosive ordnance~~ victims' inclusion and accessibility to programmes for humanitarian assistance, risk reduction, and conflict preparedness and protection.

Action #39

Amend Action #39 to read:

~~Improve reasonable accommodation and accessibility and s~~trive to remove physical, social, cultural, political, attitudinal, and communications barriers to ensure the full inclusion and effective participation of mine ~~and other explosive ordnance~~ victims and their representative organisations including in rural and remote areas in all matters that affect them.

VIII. International Cooperation and Assistance

Action #40

Amend Action #40 to read:

Do their utmost to commit the resources needed to meet their Convention obligations as soon as possible and explore all possible funding sources including conventional and alternative/innovative sources and mechanisms of funding such as front loading models.

Action #40, indicator 4

Amend indicator to read:

Percentage of States Parties that report on exploring_ all possible sources of funding, including conventional and alternative/innovative sources and mechanisms of funding or that report having innovative financial projects in place.

Action #43

Amend Action #43 to read:

Provide assistance to affected States Parties, where feasible, in the implementation of their obligations under the Convention and support implementation of evidence-based, costed, context-specific, and time-bound national strategies and work plans which are built on sound analysis of the needs and priorities of affected communities, mainstream considerations for gender, age, disability, and other considerations as well as climate, and the environment. Provide support to victim assistance through ear-marked funding in the mine action budget and/or through integrating victim assistance into broader development and humanitarian efforts by ensuring that this broader funding is relevant to the needs and interests of victims, including mine and other explosive ordnance survivors and persons with disabilities.

Action #44

Amend Action #44 to read:

States Parties in a position to provide assistance will strengthen efforts to effectively coordinate their support for the effective implementation of Convention obligations by affected States Parties, including in areas of stockpile destruction, mine clearance, risk education and reduction, and victim assistance. As part of this effort, States Parties will explore the feasibility of establishing a voluntary trust fund_ to support affected States Parties struggling to secure international assistance for their legal and time-bound commitments under Article 5 of the Convention, with a view to taking a decision thereon by the Twenty-Second Meeting of States Parties to the extent possible, and no later than ~~by~~ the Twenty-Third Meeting of the States Parties.

Action #45

Amend Action #45 to read:

Explore opportunities for international, regional, and bilateral cooperation including between affected States Parties or triangular cooperation for the voluntary sharing of national experiences and good practices. This may include mutually supporting clearance commitments in border areas, sharing experience of integrating considerations for gender, the diverse needs and experiences of people in affected communities, climate, the environment, scientific, methodological, and technological expertise into programming to strengthen the Convention's implementation.

IX. Measures to Ensure Compliance

Paragraph 15

Amend paragraph 15 to read:

~~Stressing the importance of complying with all the Convention's provisions, T~~the States Parties remain committed to ~~do so in a manner consistent with the principles of the Convention and to~~ ensuring compliance with the obligations of the Convention in order to meet its purpose and objectives as soon as possible. Reaffirming the unwavering commitment to promote compliance with the Convention, in accordance with its provisions and principles, the States Parties will take the following actions:

Action #48

Amend Action #48 to read:

States Parties that have not fulfilled their obligations under Article 9 of the Convention will urgently take all appropriate legal, administrative, and other measures to implement those obligations and report on the measures taken as soon as possible and no later than the Twenty-~~Fourth~~Second Meeting of the States Parties (2025).

Draft Siem Reap Angkor Declaration
APLC/CONF/2024/WP.22

List of proposed amendments
25 November 2024

The Secretariat will correct typographical errors throughout.

Paragraph 2

Amend paragraph 2 to read:

We stand on a foundation of tremendous progress since the Convention's inception and thank all stakeholders for their unwavering commitment. We recognise the vital role played by courageous demining the women and men personnel engaged in demining operations, who undertake their critical work in often dangerous and difficult environments often risking their own lives and safety to release land and restore the security of affected communities.

Paragraph 3

Amend paragraph 3 to read:

We recognise the persistent challenges that lie ahead and remain profoundly alarmed by the continued presence and use of anti-personnel mines, including those of an improvised nature, in new and protracted armed conflicts. The increasing number of casualties caused by anti-personnel mines serves as a stark reminder of the ongoing relevance and urgency of our mission. Driven by the vision of a mine-free world, we condemn the use of anti-personnel mines by any actor anywhere, under any circumstances and ~~—In this regard, we~~ urgently call on all States and parties to armed conflict to comply with their obligations under international humanitarian law and human rights law and on all States Parties to fully comply with the obligations of the Convention, ~~driven by the vision of a mine-free world.~~

Paragraph 5

Amend paragraph 5 to read:

We recall that each State Party has undertaken never to ~~no State Party can lawfully~~ use, develop, produce, otherwise acquire, stockpile, retain, or transfer to anyone, directly or indirectly, anti-personnel mines under any circumstances. We ~~therefore also~~ pledge to uphold promote and strengthen the norms established by the Convention and remain determined to put an end to the suffering and casualties by anti-personnel mines, including those of an improvised nature ~~against the use of anti-personnel mines, including those of an improvised nature, jointly condemning any violations by any actor, anywhere, under any circumstances.~~

Paragraph 6

Amend paragraph 6 to read:

We recognise the importance of preventing new casualties, including in areas of difficult access where opportunities for survey and clearance activities are limited. In this regard, we commit to delivering effective, context and gender-specific mine risk education and other risk reduction measures to all

groups at risk to provide them with the tools to protect themselves until the threat of anti-personnel mines can be addressed.

Paragraph 14

Amend paragraph 14 to read:

As we look towards a future free from the threat of anti-personnel mines, we are guided by the principles of humanity and human security ~~humanitarian imperative~~ that led to the Convention's creation. We reaffirm our commitment to implementation in the Convention's traditional spirit of transparency and cooperation with the urgency that our work requires.

Proposals regarding the Convention's Meeting programme and machinery 2025 – 2029
APLC/CONF/2024/3

List of proposed amendments
25 November 2024

II. Proposals regarding the Convention's meeting programme and machinery

A. Meetings of the States Parties

Add a new paragraph 6 which reads:

Include a sub agenda item under clearance to spotlight mine risk education and risk reduction;

Renumber paragraphs accordingly.

C. The machinery

Add a new paragraph 17 which reads:

The mandate of the Committee on the Enhancement of Cooperation and Assistance should be amended to include in its mandate to “promote cooperation and assistance under the Convention, including by organising or encouraging the organisation of multilateral, regional or national dialogues on cooperation and assistance”, a reference to take the lead on decisions of Meetings of States Parties/Review Conferences related to cooperation and assistance including the decision to explore the feasibility of the establishment of a voluntary trust fund.

Renumber paragraphs accordingly.